NATIONAL RAILROAD ADJUSTMENT BOARD

THIRD DMSION

Award Number 23864
Docket Number CL-23503

Gilbert H. Vernon, Referee

(Brotherhood of Railway, Airline and Steamship Clerks, Freight Handlers, Express and Station Employes

PARTIES TO DISPUTE:

(Norfolk and Western Railway Company

STATEMENT OF CLAIM: Claim of the System Committee of the Brotherhood (GL-9410)

- 1. Carrier violated the Agreement Rules, particularly-Rule 27, when under date of August 7, **1980** it dismissed from service Mr. W. Hardaway, Agency **Accounting** Clerk, as well as Chairman of the employes local protective **committee** at Detroit, Michigan, **account** of investigation held on July **29, 1980** and;
- 2. Carrier shall be required to compensate Mr. W. Hardaway for all the lost commencing June 18, 1980, the date first held out of service, and continuing thereafter until the violation is corrected, to include all fringe benefit losses as a result of expenditures by Mr. Hardaway during the suspension from service, plus interest at rate of one (1) percent per month per annum.

<u>OPINION OFBOARD:</u> The Claimant was directed to attend an **investigation** on the following charge:

"You are hereby charged with failure to properly perform the clerical duties of your assignment (Position 112, Accounting Clerk) at 12:40 p.m. on June 18, 1980 when you were engaged in circulating a petition involving union activities during the assigned hours of your position.

You are also charged with being **insubordinate** to Chief Clerk T. D. Byle **during** the period **12:40** p.m. to approximately **1:05** p.m. on June **18, 1980,** in that you **refused** to return to your **work** place and perform the duties of your **assignment** and you also used profane and obscene language towards Chief Clerk T. D. Byle, which occurred in the Detroit Terminal Agency, 115 Rosa Parks Blvd., Detroit, Michigan.

You are hereby instructed to report to the office of the Superintendent, 115 Rose Parks Blvd., Detroit, Michigan, on Tuesday, June 24, 1980 at 10:00 a.m., for a formal investigation in connection with the charges specified above."

On August 7, the letter of dismissal was sent to the Claimant and it read in pertinent part:

"Therefore, for your responsibility, in that you did fail to properly perform the clerical duties of your assignment (Position 112, Accounting Clerk) and were engaged in circulating a petition involving union activities during your assigned hours, were insubordinate to Chief Clerk T. D. Byle during the period 12:40 p.m. and 1:05 p.m., and refused to return to your Work place to perform your duties, and also used profane and obscene language towards Chief Clerk T. D. Byle, you are hereby dismissed from the service of the Norfolk and Western Railway Company effective this date."

The Carrier argues that the evidence, even though conflicting, is substantial. They direct attention to the **testimony** of Chief Clerk **Byle** and the Claimant in support of this contention. Chief Clerk Byle testified that at 12:40 p.m. the Claimant presented to him a petition having to do with changes in meal periods. He also testified that the Claimant was directed to return to his duties five or six times and refused to comply each time during the period 12:40 p.m. to 1:05 p.m. Byle also testified the **Claimant** directed obscene and profane language at him. The Carrier also directs attention to the Claimant's testimony es wall. We note that although it conflicts with Mr. Byle in **respect** as to the number of **times** he was directed to return to Work, the **Claimant** did testify that he was directed to return to work once and, moreover, we note that he clearly admitted that he did not perform any duties of his **assignment** from 12:40 p.m. to 1:05 p.m.

The Organization argues first **that because** the Claimant is a local Chairman the case deserves the close scrutiny of the Board. Secondly, they contend that there is no evidence that the Claimant was circulating a petition whileonduty. They **refer** to testimony of several witnesses who testified that the petition Was circulated during the lunch hours. Next, in respect to the profane language, they take the position that there is no widence to support this portion of the charge. They direct attention to the three Carrier **witnesses** who were in the room at the **time of** the incident. The witnesses testified that they did not hear the Claimant use profane **or** obscene language. Regarding the **Claimant's** alleged refusal to **return** to his desk, the **Organization** contends that he did not refuse but, **as a** local union official, was only trying to resolve the situation in a peaceful and constructive way. The **Organization** also contends that the Claimant wasn't afforded due process because the Carrier failed to call all the witnesses necessary to conduct a fair hearing.

It is the Board's conclusion, after careful consideration of the evidence and the respective **arguments** of the parties, that there is substantial widence to support the portion of the charge relating to insubordination relating to his failure to perform duties as instructed during the period **in** question. **The** substantial evidence **in** this regard is the **testimony** of Byle and the testimony of the Claimant as noted by the Carrier.

In respect to the portion of the charge relating to the circulation of the petition and the profane language, we conclude that it is not supported by

substantial evidence. We agree that **the** Carrier has a right to rely on the hearing officer's asses—t of credibility and the resolution of conflicts **in** evidence When such decisions are supported by substantial evidence. In this case, hower, the above mentioned portion of the charge was not supported by substantialwidence. In regard to the petition and profane language, the supervisor's testimony differed sharply with that of three witnesses and the claimant. The **supervisor's** testimony is not entitled to more Weight per se. In resolving conflicts, the Carrier must rely **on more** than the hearing officer's right to resolve those conflicts. There must be **evidence** of a rational **deliberation**, **weighing** of evidence and a reasonable conclusion. The Carrier must clearly show reliance **on** factors such as credibility, demeanor, corroborative **evidence** and other such facets of evidence.

We are lastly confronted with the question as to whether the degree to which the charges Were proven support the supreme penalty of discharge. It is our conclusion that the Carrier has not shown that discharge is appropriate. It is our opinion that the charge, While serious to a certain extent, is not worthy of permanent dismissal unless accompanied by a past record showing a series of progressively severe penalties aimed at correction. As best we can determine, this is the Claimant's first offense. We are mindful that this Board has been slow to substitute its judgment for that of the Carrier. It is our function not to review penalties in light of what we would have meted out if we were the Carrier but in light of Whether the penalty is arbitrary or capricious. It is our opinion that any penalty beyond 120 days is arbitrary and capricious. We, therefore, direct the Carrier to compensate the Claimant for all time lost only as a result of the discharge beyond a date of 120 days from the date of discharge. Other items requested in the claim as damages are denied as they are not supported by the Agreement.

FINDINGS: The Third Division of the Adjustment Board, upon the whole record and all the evidence, finds and holds:

That the parties waived oral hearing;

That the Carrier and the Employes involved in this dispute are respectively Carrier and Employes Within the meaning of the Railway labor Act, as approved June 21, 1934;

That this Division of the Adjustment Board has jurisdiction over the dispute involved herein; and

That the Agreement was violated.

AWARD

Claim sustained in accordance with the Opinion.

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NATIONAL **RAILROAD** ADJUSTMENT BOARD By Order of Third Division

Attest: Acting Executive Secretary

National Railroad Adjustment Board

Rosemarie Brasch - Administrative Assistant

Dated at Chicago, Illinois, this 28th day of April 1982.

